Maryland Enforcement Primer

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Message from Legal Resource Center

Dear Fellow Marylander:

Tobacco use remains the leading cause of preventable death in the United States, killing more than 480,000 Americans each year, including 7,500 Marylanders.

Youth cigarette smoking in Maryland has decreased significantly since 2000 (23.7% to 3.2%). However, the use of other tobacco products, such as electronic smoking devices (ESDs) remains elevated. According to the 2022-2023 Maryland Youth Risk Behavior Survey and Youth Tobacco Survey, 3.2% of high school students reported using cigarettes on at least one day over the past 30 days. 14.3% of Maryland high school students reported using an electronic smoking device on at least one day during the last 30 days. This includes e-cigarettes, vapes, vape pens, e-cigars, e-hookahs, hookah pens, and mods. 2.6% of high school students reported using smokeless tobacco and 4.1% reported using cigars on at least one day during the last 30 days.

The Legal Resource Center (LRC) developed this primer in collaboration with the Maryland Department of Health (MDH) to assist local health departments and enforcement officials to navigate local and Maryland law and understand the federal laws and their impact in Maryland. The following materials are intended to supplement the Maryland Tobacco Retailer Guide developed by MDH and guide local enforcement efforts. Specifically, this primer outlines:

- Point of sale restrictions;
- Enforcement statutes for illegal tobacco product sales to those under the age of 21 years;
- The Uniform Civil Citation and effectuating service;
- Federal, state, and local tobacco laws and enforcement programs; and
- Clean indoor air

This guide is not intended to serve as legal advice; you should always confer with your county attorney or Assistant Attorney General on any particular legal questions. If you have any questions about the materials in this guide—or any questions about tobacco regulation—feel free to contact the LRC at (410) 706-0842 or publichealth@law.umaryland.edu.

Very truly yours,

Kathi Hoke

Executive Director, Legal Resource Center for Public Health Policy, University of Maryland Francis King Carey School of Law

Age of Sale Restrictions (Tobacco 21): Fact Sheet

"Tobacco 21" refers to the minimum legal age of sale for all tobacco products in Maryland. As of October 1, 2019, the minimum tobacco sales age increased from 18 to 21. This applied to all tobacco products, including sales of all ESDs and their component parts and accessories. On December 20, 2019, the President of the United States (U.S.) also signed legislation amending the Federal Food, Drug, and Cosmetic Act (FD&C Act), and raising the federal minimum age of sale for tobacco products from 18 to 21 years. Therefore, it is illegal anywhere in the U.S. to sell tobacco products, including ESDs, to anyone under age 21.

Age of Sale Provisions

- Maryland's law increased the legal age of sale of tobacco products from 18 to 21 years. There
 are <u>no exceptions</u> under Federal law and the previous exception for active-duty military
 members under Maryland law has also been removed.
- Those under the legal age of sale may not be cited for their purchase, use, or possession of these products.
- When a civil citation is issued pursuant to Health-General, §24-305 (ESDs) or §24-307 (all tobacco products), the retailer/ licensee is responsible for the civil penalty, whether they personally made the illegal sale or not.
- When issuing a criminal citation pursuant to Criminal Law, §10-107, either the retailer/clerk may be cited and the person cited will be responsible for the fine.

Youth Intervention

There is no law penalizing youth under age 21 for the purchase, use, or possession of tobacco products. In the school setting, if a student is caught using or possessing these products, they may be disciplined in accordance with school policy for violating a rule on campus. These policies will differ between schools and counties. Many local health departments host education and cessation courses and frequently partner with schools and provide these services to students upon referral. More resources may also be found on the MDH Key Resources on E-cigarettes and Vaping site: https://phpa.health.maryland.gov/ohpetup/Pages/VapeHelp.aspx

Enforcement Statutes and Age of Sale: A Summary

- <u>Health-General, §24-305</u> may be used to enforce civil citations for illegal sales of ESDs. Law enforcement, county health officers, or designees of county health officers may issue the citation. Only the store owner/licensee is responsible for payment of the fine.
- <u>Health-General, §24-307</u> may be used to enforce civil citations for illegal sales of tobacco products, including ESDs. Law enforcement, county health officers, or designees of county health officers may issue the citation. Only the store owner/licensee is responsible for payment of the fine.
- <u>Criminal Law, §10-107</u> should be used to enforce criminal citations for illegal sales of tobacco products (including ESDs) to individuals under age 21. Only sworn law enforcement may issue the criminal citation. The clerk, store owner/licensee, or both, may be cited and the party cited is responsible for the payment of the penalty. This section also permits law enforcement to issue a citation to any individual who sells or gives a tobacco product to a person under age 21. For

example, a citation may be issued to a high school student who sells a vape device to another student.

- If cited under Health-General, <u>§24-305</u> or <u>§24-307</u>, the fee schedule is as follows:
 - \$300 for a first violation;
 - \$1,000 for a second violation within 24 months of the first violation; and
 - \$3,000 for each subsequent violation occurring within 24 months after the preceding violation.
- If cited under Criminal Law, §10-107, the fee schedule is as follows:
 - \$500 for a first violation;
 - \$1,000 for a second violation within 24 months of the first violation; and
 - \$3,000 for each subsequent violation occurring within 24 months after the preceding violation.
 - Additionally, the ATCC is required to take the following action against the licensee:
 - For a second violation within 24 months of the first, suspend the license for up to 90 days;
 - For a subsequent violation within 24 months of the prior, suspend the license for up to 180 days; and
 - For a subsequent violation, revoke the license.

Enforcement Statutes and Age of Sale: An In-depth Review

Civil Offenses

The sale of **ESDs** to those under age 21 is a civil offense and is punishable by:

- First Offense: Fine of up to \$300
- Second Offense: Fine of up to \$1,000 (if within 24 months of a prior violation)
- Additional Offenses: Fine of up to \$3,000 (if within 24 months of a prior violation)

The owner/licensee is responsible for the civil penalty whether or not they made the illegal sale. Other "persons" may also be cited. This includes those who are not licensed.

The sale of **all tobacco products, including ESDs,** to an individual under age 21, may also be a civil offense punishable by:

- First Offense: Fine of up to \$300
- Second Offense: Fine of up to \$1,000 (if within 24 months of first violation)
- Additional offenses: Fine of up to \$3,000 (if within 24 months of a prior violation)

The owner/licensee is responsible for the civil penalty whether or not they made the illegal sale. Other "persons" may also be cited. This includes those who are not licensed.

Criminal Offenses

The sale of cigarettes, other tobacco products, or ESDs to those under age 21 may be a *criminal misdemeanor*, punishable by:

- First Offense: Fine of up to \$500.
- Second Offense: Fine of up to \$1,000 (if within 24 months of first violation)
- Additional Offenses: Fine of up to \$3,000 (if within 24 months of a prior violation)

The owner, licensee, or both may be cited criminally and/or responsible for money penalties. A violation under <u>Criminal Law, §10-107</u> will be a criminal misdemeanor conviction and will appear on the violator's criminal record.

Additionally, the ATCC is required to take the following action against the licensee:

- For a second violation within 24 months of the first, suspend the license for up to 90 days;
- For a subsequent violation within 24 months of the prior, suspend the license for up to 180 days; and
- For a subsequent violation, revoke the license.

Trial

A person or retailer issued a citation under <u>Criminal Law, §10-107</u>, must appear in Court and either plead guilty to the charge or request a trial. However, a person or retailer cited under Health-General, <u>§24-305</u> or <u>§24-307</u>, may pay the fine without appearing in Court or requesting a trial.

Hearing

All hearings scheduled for any of these alleged violations will take place in the District Court for the county in which the offense took place.

Fine Allocation

The monetary fines for violating <u>Criminal Law, §10-107</u> are remitted to the state, whereas any fines collected under Health-General, <u>§24-305</u> and <u>§24-307</u> are remitted to the county. Fines collected through civil citations may be used to help fund the local enforcement program.

Law	Section 10-107 of the	Section 24-305 of the	Section 24-307 of the
	MD Criminal Law Code	MD Health-General	MD Health-General
		<u>Code</u>	Code
What does the law	Distribution and/or	Distribution and/or	Distribution and/or
prohibit?	sale	sale	sale
	of tobacco products,	of ESDs	of tobacco products,
	including ESDs		including ESDs
Is this a civil or criminal	Criminal	Civil	Civil
violation?			
Who can enforce the	Sworn Law	Sworn Law	Sworn Law
law?	Enforcement	Enforcement,	Enforcement,
	ONLY	a County Health Officer	a County Health Officer
		or a designee	or a designee
Who can be cited?	Licensee, clerk, both or	Licensee or unlicensed	Licensee or unlicensed
	unlicensed person	person	person
Penalties	\$500 for a first offense	\$300 for a first offense	\$300 for a first offense
	\$1,000 for a second	\$1,000 for a second	\$1,000 for a second
	offense if within 24	offense if within 24	offense if within 24
	months	months	months
	\$3,000 for each	\$3,000 for each	\$3,000 for each
	subsequent offense if	subsequent offense if	subsequent offense if
	within 24 months	within 24 months	within 24 months
	The ATCC must also		
	take the following		
	actions:		
	 For a second 		
	violation within		

Maryland Enforcement Statutes: Age of Sale

	 24 months of the first, suspend the license for up to 90 days; For a subsequent violation within 24 months of the prior, suspend the license for up to 180 days; and For a subsequent violation, revoke the license. 		
Impact on Criminal	Conviction added to	None	None
Record	Criminal Record		
Trial Required?	Yes	No (Defendant may request)	No (Defendant may request)
Hearing	District Court	District Court	District Court
Fine Allocation	State	County	County

Maryland Enforcement Statutes: Tobacco Product Placement and Age Verification

In 2024, Maryland Governor Wes Moore signed into law Senate Bill 1056 titled, "Cigarettes, Other Tobacco Products, and Electronic Smoking Devices Revisions (Tobacco Retail Modernization Act of 2024) (TRL)." The law became effective on October 1, 2024, and includes a variety of provisions related to the requirements for retail tobacco product sales, tobacco product sales violations, tobacco product retailer license fees, and reporting. The law also requires retailers to verify a consumer's age prior to completing a purchase and creates a statewide tobacco product placement requirement.

Product Placement

Tobacco product placement restrictions help to control the visibility and accessibility of tobacco products at the point of sale – this in turn helps to reduce perceived availability and accessibility of tobacco products, reduce brand recognition, and discourage impulse purchases that can undermine quit attempts.¹ Prior to the passage of TRL, Maryland had no statewide law related to tobacco product placement and only Baltimore City, Baltimore County, Charles County, Howard County, Kent County, Montgomery County, Prince George's County, and Talbot County had relevant local laws. Effective October 1, 2024, Maryland law now states that a retailer may be cited for not following the new product placement laws.

In general, pursuant to the TRL provisions, tobacco products must be kept behind a counter and only accessible to employees. Specific provisions set out the restrictions for different types of tobacco products and retailers:

- Cigarettes (Business Regulation 16-209.1(a); Health-General 24-307(b)(1)(ii)) Cigarettes must be located behind a counter in an area accessible only to the licensed retailer and employees of the licensed retailer.
- **Other Tobacco Products** (Business Regulation 16.5–214.2(a); Health-General 24-307(b)(1)(ii)) OTP must be located behind a counter in an area accessible only to the licensed retailer and employees of the licensed retailer. This section does not apply to premium cigars.
- *Electronic Smoking Devices* (Business Regulation 16.7–204.1 & 204.2; Health-General 24-305(b)(1)(ii)) – ESDs must be located behind a counter in an area accessible only to the licensed retailer or vape shop vendor and employees of the licensed retailer or vape shop vendor.

Note: Licensed tobacconists, regardless of whether they sell cigarettes, other tobacco products, or electronic smoking devices, are not required to comply with the statewide product placement provisions. A "Licensed Tobacconist" means an other tobacco products business that derives at least 70% of its revenues, measured by average daily receipts, from the sale of other tobacco products and tobacco–related accessories.

Maryland law and federal law are now different. Maryland law requires all licensed retailers, with the exception of licensed tobacconists, to keep all tobacco products except for premium cigars, behind the counter and only accessible to employees. Federal law only requires that cigarettes and smokeless tobacco products not be sold through self-service displays. State and local health departments are only able to enforce state law so while it is important to be aware of federal law, our focus should be on the new state provisions.

¹ Restricting Product Placement <u>https://countertobacco.org/policy/restricting-product-placement/</u>

The Legal Resource Center is working with the Maryland Alcohol, Tobacco, and Cannabis Commission (ATCC) to determine whether violation of product placement restrictions will serve as a basis for tobacco retail license suspension or revocation, either on its own or coupled with a violation for underage tobacco sales. All violations should be reported to the <u>ATCC</u>, however, local health departments and MDH also have the authority to cite retailers who do not comply with this provision.

Age Verification

Federal law requires retailers to verify age by examining a government-issued photo identification in a direct face-to-face exchange, without the assistance of any electronic or mechanical device, of anyone under age 30 who attempts to purchase tobacco products. Until the passage of TRL, Maryland had no statewide law related to age verification and only Baltimore County had a relevant local law. With the passage of the TRL, Maryland law now conforms with federal law and requires all retailers to verify the age of anyone under age 30 with a valid government-issued photo ID in a direct face-to-face exchange and without the assistance of any electronic or mechanical device. This requirement does not mean that a retailer cannot use an ID scanner, rather the person selling the tobacco product must still visually inspect the ID to confirm the picture matches the customer in addition to using the ID scanner to confirm age. All violations should be reported to the <u>ATCC</u>, however, local health departments and MDH also have the authority to cite retailers who do not comply with this provision.

Maryland Tobacco Product Placement and Age Verification Laws

Note: Licensed Tobacconists are not required to comply with state product placement requirements. Premium cigars, regardless of whether they are sold by licensed tobacconists or other retailers, are not subject to the state's product placement requirements either.

	Cigarettes	Other Tobacco Products	Electronic Smoking Devices
Placement	Cigarettes must be located behind a counter in an area accessible only to the licensed retailer and employees of the licensed retailer.	OTP, except for premium cigars, must be located behind a counter in an area accessible only to the licensed retailer and employees of the licensed retailer.	ESDs must be located behind a counter in an area accessible only to the licensed retailer or vape shop vendor and employees of the licensed retailer or vape shop vendor.
When to verify age	Retailer must confirm the customer is at least 21 years old before making the sale. Not required to verify the age of an individual at least 30	Retailer must confirm the customer is at least 21 years old before making the sale. Not required to verify the age of an individual at least 30 years	Retailer or vape shop vendor must confirm the customer is at least 21 years old before making the sale. Not required to verify the age
	years old.	old.	of an individual at least 30 years old.
How to verify age	Government-issued photo identification containing the individual's date of birth and direct face-to-face exchange	Government-issued photo identification containing the individual's date of birth and direct face-to-face exchange	Government-issued photo identification containing the individual's date of birth and direct face-to-face exchange

	without the assistance of any	without the assistance of any	without the assistance of any
	electronic or mechanical	electronic or mechanical device.	electronic or mechanical
	device.		device.
	MDH Secretary or designee,	MDH Secretary or designee,	MDH Secretary or designee,
	sworn law enforcement	sworn law enforcement officer,	sworn law enforcement officer,
	officer, county health officer	county health officer or	county health officer or
	or designee may issue a civil	designee.	designee.
	citation.		_
Who can enforce			
	The local health departments	The local health departments	The local health departments
	shall report violations to the	shall report violations to the	shall report violations to the
	Executive Director of the ATCC	Executive Director of the ATCC	Executive Director of the ATCC
	who can take action against	who can take action against the	who can take action against the
	the licensee.	licensee.	licensee.
	\$300 for a first offense	\$300 for a first offense	\$300 for a first offense
	\$1,000 for a 2nd offense	\$1,000 for a 2nd offense within	\$1,000 for a 2nd offense within
	within 24 months of the first	24 months of the first	24 months of the first
Penalties			
	\$3,000 for each subsequent	\$3,000 for each subsequent	\$3,000 for each subsequent
	offense within 24 months of	offense within 24 months of the	offense within 24 months of
	the preceding offense	preceding offense	the preceding offense

Enforcement

Checking for appropriate product placement and age verification should be part of routine enforcement checks and civil citations should be issued for violations. The citation can be issued pursuant to Health-General § 24-305 (ESDs) or § 24-307 (cigarettes, OTP, or ESDs). The licensee may be cited regardless of whether the sale was made by the licensee directly or by a clerk. Regardless of who made the sale, the licensee is responsible for the civil penalty; even if the clerk is cited, the licensee is responsible for the fine. Because the licensee is responsible for the fine even for a clerk's sale, it is more efficient and effective to cite the licensee. This is because the licensee will be served the citation and notice to appear in court. Citing the licensee also allows for more accurate collection of data on repeat violations from the same licensed location, expediting referral to the ATCC for license suspension or revocation.

Violations of these provisions should be reported to the Executive Director of the ATCC. Maryland Code, Business Regulation Article §§ 16-210, 16.5-210, and 16.7-209 give the Executive Director of the ATCC the authority to deny a license to an applicant, reprimand a licensee, suspend a license, or revoke a license for violations of the Business Regulation Article and other laws. The ATCC has not yet advised how they will handle notice of these violations. The LRC will update this document if the ATCC issues any information about referrals for product placement or identification check violations.

The Uniform Civil Citation (UCC)

The uniform civil citation should be used to enforce any provisions of Health-General Article, $\frac{§24-305}{$24-307}$, including age of sale restrictions, ID check, and product placement as well as county ordinances.

WITNESS RELATED CASE # / CITATION(S) District Court of Maryland for Address County/Municipality/State of Maryland County/Municipality/State of Maryland County/Municipality/State of Maryland County Municipality/State of Maryland County State Zip DOB Height Weight Sex Race Hair Eyes Telephone No. Day/Night: Based on personal knowledge of the undersigned officer the attached affidavit, the Defendant is charged with at the transmission of Offense County, MD in violation of: Md. Ann. Code Municipal Infraction/County Ordinance/Public Local Law/Local Code COMAR	UNIFORM CIVIL CIT					
RELATED CASE # / CITATION(S) District Court of Maryland for Address County/Municipality/State of Maryland County/Municipality/State of Maryland Address County/Municipality/State of Maryland Defendant's (Last) Name First Defendant's (Last) Name First Dorot Dorot Dorot Dorot Dorot Dorot Dorot State Dorot Dorot Dorot Defendant's (Last) Name First Dorot Dorot Dorot Dorot Dorot Dorot Defendant's County State Dorot Section Subletion Dorot Section Subletion Section Subletion Dorot Subletion Section Subletion Dorot					Citation Number	r
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Time E-mail: E-mail: E-mail: Based on personal knowledge of the undersigned officer the attached affidavit, the Defendant is charged with at Time AM PM on Month Day Year at Location of Offense County, MD in violation County, MD in violation bf: Md. Ann. Code Municipal Infraction/County Ordinance/Public Local Law/Local Code COMAR bocument/Africle Section Sub Section Paragraph Each day a violation continues is a separate infraction subject to an additional citation. I sign my name as a receipt of a copy of this Citation and not as an admission of guilt. I will comply with the requirements set forth in this Citation. YOU MUST APPEAR IN COURT. A notice of trial date will be mailed to you. YOU MAY PAY A FINE of \$ (entire amount required) by Date to the: District Court. Payment of the fine will not close the case if abatement action is pending. Agency/Municipality at at Payment Location and AVOID TRIAL. This will be deemed an admission of guilt and a trial date will not be set. YOU MAY ELECT TO STAND TRIAL by sending your request in writing to the: District Court Agency/Municipality is seeking abatement of this infraction or be assessed the costs for the abatement, as well as a fine or up to \$1,000, plus court costs. Payment 1 of the pastefi	City		County		State	Zip
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the fine may be doubled and a judgment on affidavit entered against you;	administrative e	expensés can be imp	osed.		ann inies, court cost	s, and
					d against you:	
journal journal gailty of a code violation and the maximum mos and costs can be imposed.						can be imposed.

UCC Instructions

Citation Number: Enter the citation number, although most are pre-marked. **District Court of Maryland for:** Select or write in the County the Court is in followed by the address of the District Court.

If citing another person: Enter the defendant's name, address, date of birth and identifying physical features. "Another person" includes those not licensed to sell these products.

If citing Store Owner: Enter the name and contact information for the business listed on license. This may be the name of a person or the name of a business. If the name is listed as a business, the citation must be served by certified mail on the resident agent. The information obtained from the license displayed in the store may be used to locate the resident agent by searching via the Department of Assessments and Taxation Website.

Offense: Check the "personal knowledge of the undersigned officer" box and describe briefly what took place. Include the time, date, and location of the offense. Check the "Md. Ann. Code" box and print the statute "Health-Gen. 24-307 (b)" or "Health-Gen. 24-305(b)."

The enforcement officer should request the respondent's signature. Inability to obtain his/her signature will not prevent the citation from being processed. For example, if the store owner is not present in the store, the signature need not be obtained. Service in this instance should be effectuated on the resident agent unless the name listed on the license appears as a person's name and not a business name. In either case, the signature need not be obtained in order to properly issue and serve the citation.

Agency/Municipality & Trial: Enter the date that the fine is due along with the name and address of your health department and the date by which election to stand trial must be made. Check and complete all blue highlighted boxes and lines. Note that in this example the fine is due 30 days after the infraction, however, you are not required to use the 30-day timeframe and may include additional time if you wish. (For example, you may require payment within 45 days or 60 days of the infraction.) The date by which the respondent must pay the fine or request a trial date, however, must take place 5 days before the date in which the fine is due.

Check and complete all blue highlighted boxes and lines

UCC Sample

UNIFORM CIVIL CITATION 123456							
					Citation Numb	er	
	ASE # / CITA	TION(S)	County				
District Court	of Maryland	a for	county				
175 Main Street			Address				
Prince Frederick,							
County/Municipality/ ys. Doe	state of Marylar	na	John		Aç	ency O	
Defendant's (Last) N	ame		First		м	iddle	
123 Avenue							123
Current Street Addre Prince Frederick	ISS		Calvert		MD	206	Apt. No. 78
City	510	215	County		State	Zip	
2/20/1975 DOB	5'9	215	M	White Race	Brown Hair		Blue
Telephone No. Day/	Height Night:	Weight	Sex	E-mail:	Hair	E	Eyes
Based on per	rsonal knowle	dge of the und		er 🗌 the a	attached affidavit	, the Defer	ndant is
charged with dist	itouting a too	acco product					
		at 12:00			PM on 10	, 01 ,	2010
at Tobacco Store	on 456 Bood		Time demak MD 2	AMI 🙇	Month Month	Day	Year
	on 450 Koad	I III FTINCE FTE	Location of Off	ense			
Calvert							in violation
of: X Md. Ann. C	CodeMur ealth-Gen	nicipal Infraction Section	n/County Ordi	nance/Publi Sub Se	ic Local Law/Loc ection b	al Code Paragrapi	
Each day a v	iolation contir	nues is a separ	ate infraction	subject to a	n additional citati	on.	
I sign my name a the requirements X Defendant's S	s set forth in th		Citation and r	not as an ad	mission of guilt.	l will comp	ly with
Je Defendant a	ngilataro		INSTRUC	TIONS			
YOU MUST A	PPEAR IN C	OURT. A notic					
X YOU MAY PA	Y A FINE of	\$ 300	(entire amou	nt required)	by 11/01/19		 to the:
District Co	urt Payment	t of the fine will	not close the	case if abai	Date tement action is		
X Agency/M	unicipality Ca	lvert County I	Iealth Depart	ment			
at 975 Prince	Solomons R	oad, Prince Fr					
YOU MAY EL	ECT TO STA	ill be deemed a ND TRIAL by y/Municipality_	In admission of sending you	r request in	a trial date will no writing to the: epartment	it be set.	
in writing by 1					rince Frederick, M	D 20678	
in writing by _	Date	at _			Address		
	RIAL the Cou	urt may impose	a fine up to th	ne maximun	u a notice of you n allowed by stat s seeking abaten	ute plus co	ourt costs.
You may be or well as a fine of abatement act	ion and an o	order of abate	ction or be a t costs. Pay ement may s	till be ente	ered against yo	u.	
FAILING TO Will dee affidavi you ma admin	PAY THE F em you liable it may be ente by be found gu istrative expe	INE OR REQU	EST A TRIAL essed; the fin u including an violation and t posed.	DATE: e may be do order of ab he maximu	VARRANT BEIN oubled and/or a ju atement; m fines, court co		
		bled and a judg			against you;		
					m fines and cost	s can be in	nposed.

I solemnly affirm under the penalties of perjury, and based upon personal knowledge or the attached affidavit, that the contents of this citation are true and that I am competent to testify on these matters.

Resident Agent Search Sample and Instructions

What name should appear next to "Defendant" in the Uniform Civil Citation if citing the owner?

When citing an owner for illegal sales of tobacco products or ESDs, failure to check ID when required, or violating the tobacco product placement provision, the name of the retailer/licensee should appear next to "Defendant" on the civil citation. This may be a person's name such as "John Smith" or instead may be the name of a business. You will never include the name of the Resident Agent on the citation itself.

How should I "serve" the owner if they are not on the premises during the violation?

The owner need not sign the citation where "Defendant's Signature" appears. To serve an owner who is listed as a person like "John Smith," you may send the citation by certified mail, restricted delivery, and return receipt requested to that person directly at the address of the retail location. Maryland Code, <u>Maryland Rule, §3-121</u>. However, if the name on the license is a business, you must serve the Resident Agent by sending the citation certified mail, restricted delivery, and return receipt requested. Maryland Code, <u>Maryland Rule, §3-124</u>.

What is a "Resident Agent?"

A Resident Agent is a person or company that agrees to accept service on behalf of a business if legal action is taken. The Resident Agent only accepts service and cannot be cited for the wrongdoing which took place at the retail establishment. "Accepting service" means the Resident Agent has agreed to be notified on behalf of a business owner that a legal proceeding has been filed against that business. The Resident Agent will never be responsible for payment of the fine. This is not a rule specific to tobacco citations or enforcement but is the required practice when a company is asked to respond to a legal action.

How do I locate the Resident Agent?

To locate the Resident Agent, review the tobacco, other tobacco product, or ESD license at the retail location. Next, visit <u>https://egov.maryland.gov/businessexpress/entitysearch</u> and enter the business name in the space provided:

Maryland.gov		🖨 Help	Translate	🔒 Log In
	Business Entity Search		HERE	
	Notice X Fully wet any unsolicited requests for payment for services such as those listed below.			
	1. Solicitors not atilitated with SDAT are instructing newly registered businesses to send additional payment in order to obtain a Certificate of Status. Any 3rd party solicitation from a company attempting to represent the "Manytand Secretary of State" or SDAT Via mail or email should be fully vetted before submitting additional payment. 2. Solicitors not atflitated with SDAT are sending instructions to businesses entitled "Annual Report Notice", in which they are asked to send \$400 to file an Annual Report through a third party service called "Business Services". This notice is not atflitated with SDAT. You may report the letter to the Manytand Secretary of State, the Federal Trade Commission (#TC) at			
	www.fccomplaintassistant.gov, or the United States Postal Inspection Service at www.uspis.gov or 1.677-676-2455. Starting January 1, 2024, many companies will be required to report information to the U.S. government about who ultimately owns and controls them. For more information, please go to the FINCEN website. Thank you.			
	Business Name Search by: Business Name Department ID			

Next, enter the name displayed on the tobacco, Other Tobacco Product (OTP), or ESD license into the "Business Name" field. In the following example, the business name is "NAI Saturn Eastern LLC."

90 Walkersville		SZ P M PI N SZ 15	AI SATURN EASTER AFEWAY #128 O BOX 29096 IS 6531 HOENIX AZ 85038 AI SATURN EASTER AFEWAY #128 51 WALKERS VILLA VALKERSVILLE MD	Eicense RN LLC RN LLC GE WAY	ylani	<u>}</u>	1033 106109 157898 1	16
	CODE 75 87 90 97 01 71 74	003 001 071	TYPE OF LICE SPECIAL RETAIL C RESTAURANT VENDING MACHIN OTHER TOBACCO I CHAIN STORE TRADER'S LICENSI CIGARETTE	IGARETTE IE PROD RETLR	NO OF LIC 1 1 3 1 1 1 1 1 1	COST 30.00 10.00 7.50 0.00 123.59 800.00 25.00		DATE OF ISSUE MO DAY YR 04/16/2018 MONTHS PAID 12
THIS LICENSE MUST					FEES DTAL	14.00		AMOUNT PAID 1,010.09
AND EXPIRES ON A	APRI	L 30,	, 2019	100 WES	T PATRIC	N, CLERK OF C CK STREET CYLAND 21701	IRCUIT CO	URT

Click the "search" function. In this example, the following page will appear:

A Notice		×
Fully vet any unsolicited requests for payment for serv	ices such as those listed below.	
	gistered businesses to send additional payment in order to obtain a Certificate of Status. Any 3rd party so SDAT via mail or email should be fully vetted before submitting additional payment.	vicitation from a company
2. Solicitors not affiliated with SDAT are sending instruction	s to businesses entitled 'Annual Report Notice', in which they are asked to send \$400 to file an Annual Re	port through a third party
service called "Business Services". This notice is not affiliat	ed with SDAT. You may report the letter to the Maryland Secretary of State, the Federal Trade Commissio	n (FTC) at
www.ftccomplaintassistant.gov, or the United States Postal	Inspection Service at www.uspis.gov or 1-877-876-2455.	
Starting January 1, 2024, many companies will be required the FINCEN website. Thank you.	to report information to the U.S. government about who ultimately owns and controls them. For more info	rmation, please go to
	Business Name: NAI Saturn Eastern LLC Q Search	
	Search by: Business Name	
	O Department ID	
1 businesses found.		
Department ID	Business Name	Status
Z16076176	NAI SATURN EASTERN LLC	Active

Now click the name of the business. The following page will appear. Refer to the "Resident Agent" information below.

eneral Information		Options for this Business 🗸
Department ID Number:	Z16076176	
Business Name:	NAI SATURN EASTERN LLC	
Principal Office: 🜖	250 PARKCENTER BLVD. BOISE IN 83706	
	THE CORPORATION TRUST, INCORPORATED 2405 YORK ROAD SUITE 201 LUTHERVILLE TIMONIUM MD 21093-2264	
Status:	ACTIVE	
Good Standing:	THIS BUSINESS IS IN GOOD STANDING	
Business Type:	FOREIGN LLC	
Business Code:	20 ENTITIES OTHER THAN CORPORATIONS	
Date of Formation/ Registration:	09/15/2014 1	
State of Formation:	DE	
Stock Status:	N/A	
Close Status:	N/A	

What if I am unable to serve the Resident Agent?

If two good faith attempts on two separate days to serve the resident agent have failed, you may serve the State Department of Assessments and Taxation by certified mail, restricted delivery, return receipt requested. Maryland Code, <u>Maryland Rule, §3-124</u>.

What if the license isn't displayed in the establishment and I am unable to gather information to issue the citation and locate the Resident Agent?

If the license is not displayed, notify the ATCC to determine whether that retailer has a license. If they do, obtain the license information and follow the procedure for issuing the citation, including serving the Resident Agent if appropriate. If the retailer does not have a license, report this to the ATCC. Even in this scenario, you may still issue a criminal citation to a licensed or unlicensed person pursuant to <u>Criminal Law, §10-107(c)</u> for selling a tobacco product, including an ESD, to a person under 21. You may instead choose to issue a civil citation to a licensed or unlicensed "person" pursuant to <u>Health General, §24-305</u> if the sale was for an ESD. You may not, however, issue a civil citation to an unlicensed person if the sale was for a non-ESD tobacco product.

Collecting Penalties Subsequent to Citation Issuance and Service

Once the retailer is served, how and when will the case be set in for a hearing?

If the retailer pays the fine, there is no hearing. You can direct that the fine be addressed to your local health department.

What if the retailer wants a hearing?

It is the retailer's responsibility to request the case be set in for a hearing by sending a request in writing to the District Court.

What if the retailer doesn't request a hearing and doesn't pay the fine?

The Defendant is liable for the fine. The municipality may:

- Double the fine;
- Request adjudication by the District Court; and
- Make a demand for judgment against the retailer.

The District Court then sets it in for the hearing and notifies the retailer of the hearing date.

What happens if the retailer does not appear for the hearing?

- The Municipality may double the fine.
- If the court finds that an infraction was committed, it must enter judgment against the retailer if a demand for judgment has been properly made.

What happens if the retailer doesn't pay?

If judgment is entered against the defendant and it remains unpaid after 30 days, it can be enforced in other ways by the court. The court may treat failure to pay as contempt of court.

Local Laws in Maryland

	\$300 fine for first violation	
	\$500 fine for subsequent	
	violations within 24 months	
	Maryland Code, Local	
	Government, §1-1203	
	Baltimore County	
	Prohibits the sale and	
	distribution of tobacco	
	products, including ESDs	
	\$500 fine for first violation	
	\$1,000 fine for second	
	violation	
	\$1,500 for subsequent	
	violation	
	§13-12-103, Baltimore	
	-	
	County Code	
	Howard County	
	Howard County	
	Prohibits the sale of tobacco	
	products, including ESDs	
	\$500 for first violation	
	\$1,000 for a second	
	violation occurring within 24	
	months	
	§12-1300-02, Howard	
	County Code	
	Montgomery County	
	Prohibits the sale of tobacco	
	products or ESDs	
	Fine up to \$1,000 for first	
	offense and \$1,000 for	
	subsequent offenses	
	§24-9C, Montgomery	
	County Code	
1		

Federal, State, and Local Enforcement Programs

Federal, state, and local laws restrict the sale of tobacco products and electronic smoking devices (ESDs), to individuals based upon their age. These laws also authorize enforcement programs to monitor retailer compliance and penalize establishments that illegally offer to sell tobacco products and ESDs in violation of law. In Maryland, federal, state, and local authorities monitor more than 6,000 licensed tobacco, other tobacco product, and ESD retailers and enforce laws against violators. The three primary enforcement programs operating in the State are: (1) FDA inspections, (2) Synar checks, and (3) local enforcement programs.

The chart below summarizes each enforcement program, including, the authorizing statute, the enforcing agency, penalties, and types of tobacco products subject to each program.

CATEGORY	SYNAR	FDA	STATE/LOCAL
Source of Law	Alcohol, Drug Abuse,	Family Smoking	Md. Code, <u>Crim. Law</u>
	and Mental Health	Prevention and	<u>§10-107; Health-</u>
	Admin Reorganization	Tobacco Control Act	<u>General</u>
	Act (<u>Synar</u>		<u>§24-305; Health-</u>
	Amendment)		<u>General</u>
			<u>§24-307</u> or County
			ordinance
Number of Checks	10% random sample	Undisclosed; random	Varies by jurisdiction,
	statewide conducted	and targeted	but MDH is required to
	between May-		inspect each retailer
	September annually		once annually
Enforcement Entity	Maryland Department	Maryland Department	Health Officer or
	of Health, Center for	of Health, Center for	designee, or sworn law
	Tobacco Prevention	Tobacco Prevention	enforcement
	and Control	and Control staff are	
		deputized by the FDA	
Penalties	No penalty for	1 st Violation – warning	Varies by jurisdiction
	retailers. State risks	letter	and number of prior
	losing substance abuse	2 nd Violation in 12 mos.	violations
	prevention and	- \$356	\$300-\$3,000
	treatment block grant	3 rd Violation in 24 mos.	
	dollars if the violation	- \$709	
	rates exceed 20%.	4 th Violation in 24 mos.	
		- \$2,846	
		5 th Violation in 36 mos.	
		- \$7,115	
		6 th Violation in 48 mos.	
		- \$14,232	
		No Tobacco Sales	
		Orders – may be issued	
		against a retailer found	
		to have committed	
		to have committed	

		repeat violations at a particular outlet.	
Covered Products	MD Synar checks cigarettes, small cigars, cigarillos, and ESDs	All tobacco products, including ESDs	All tobacco products, including ESDs

FDA Inspections

The U.S. Food and Drug Administration monitors compliance with the Family Smoking Prevention and Tobacco Control Act, including illegal sales to underage people. FDA inspections can result in a warning letter, a civil fine up to \$14,232 as of January 2025 or a no-tobacco sale order.

Synar Checks

The Synar Amendment, adopted by Congress in 1992, requires states to reduce youth access to tobacco products as a condition of receiving Substance Abuse Prevention and Treatment block grant funding from the Substance Abuse and Mental Health Services Administration (SAMHSA). The Trump Administration's US Department of Health and Human Services (HHS) on March 27, 2025, announced a restructuring of SAMHSA. It is now understood that this program will be overseen by the Administration for a Healthy America (AHA). States can lose up to 10% of the block grant funding if more than 20% of retailers fail random, unannounced inspections. In Maryland, a random, 10% statewide sample of licensed tobacco retailers is checked each year.

Local Enforcement Programs

Each of Maryland's 24 counties (including Baltimore City) monitor illegal tobacco sales and conduct regular inspections of licensed tobacco, other tobacco product, or ESD retailers. Local enforcement programs are commonly jointly led by the county health department and the county police or sheriff's department. Enforcement officials may issue criminal citations (Md. Code <u>Crim. Law §10-107</u>) or civil citations (Md. Code Health-Gen. <u>§24-305</u> and <u>§24-307</u>) to violators. In addition, the ATCC may reprimand, suspend, or revoke the cigarette, other tobacco product, or ESD license for repeat violators. A repeat violation may refer to a combination of FDA, Synar, and local compliance failures.

Tobacco Product Licensing

Cigarettes and OTP

To sell tobacco in Maryland, a retailer must obtain a county tobacco retailer license. The type of license required (i.e. cigarette or other tobacco products) depends on the products sold. Licenses can be obtained by applying to the County Clerk at the Circuit Court in the jurisdiction where the business is located and paying the applicable fee. A Retail Cigarette License must pay an annual fee of \$300.

A Retail Other Tobacco Products License is \$300 annually; however, this fee is not required when a business holds a Retail Cigarette License. Licenses must be renewed by April 30th each year. A retail tobacco license may be suspended or revoked for illegal tobacco sales to underage individuals. Store owners and employees may also face fines and criminal sanctions for illegal tobacco sales to minors.

Electronic Smoking Devices (ESDs)

To sell ESDs in Maryland, retailers must also obtain a license through the Office of the County Clerk at the Circuit Court in the jurisdiction where the business is located but not if they already have a cigarette or OTP license. Regardless of whether a retailer is required to obtain an ESD license, the retailer must comply with all requirements of an ESD licensee.

The application fee is \$300. Licenses must be renewed each year. Just as with the retail tobacco license, electronic smoking device licenses may be suspended or revoked for illegal sales. Additionally, owners and employees may be subject to civil fines and criminal sanctions.

Additional Sales Restrictions

Flavored Tobacco Products

The sale of flavored cigarettes (excluding menthol and tobacco flavors) is prohibited under federal law.

Additionally, in January of 2020, the FDA announced that within 30 days companies were to cease the manufacture, distribution, and sale of flavored (other than tobacco and menthol) cartridge-based ESDs which have not been approved for premarket authorization. As of May 2025, no flavored ESD has been granted a marketing order. It also announced that it would focus enforcement efforts on:

- **All** other ESD products for which the manufacturer has failed to take (or is failing to take) adequate measures to prevent minors' access; and
- Any ESD product that is targeted to minors or likely to promote use of ENDS by minors. All federal violations may be reported to the FDA online: https://www.accessdata.fda.gov/scripts/ptvr/index.cfm

The sale of clove cigarettes in Maryland is a criminal misdemeanor punishable by a fine of \$500. Additionally, the <u>Maryland Office of the Comptroller announced in February of 2020</u> that all wholesalers and retailers must cease the sale and marketing of cartridge-based and disposable ESD products containing flavors, other than tobacco flavor and menthol flavor, which have not been approved for FDA's premarket authorization. These violations may be reported to the ATCC. Retailers who continue to sell cartridge-based and disposable flavored ESDs, including those that also contain CBD, may be reported to the Alcohol, Tobacco, and Cannabis Commission.

Packaging and Promotions

Cigarettes may ONLY be sold in packages of at least 20. The sale or distribution of unpackaged cigarettes is punishable by a fine of \$500 and up to 3 months imprisonment. No manufacturer, distributer, or retailer may distribute free samples of cigarettes, smokeless tobacco, or other tobacco products, except for smokeless tobacco in a qualified adult-only facility.

Maryland Clean Indoor Air Act

What is the Clean Indoor Air Act?

The Maryland Clean Indoor Air Act prohibits smoking and vaping in virtually all indoor workplaces in Maryland. The law provides for fair and consistent statewide protection from exposure to secondhand smoke in indoor settings.

What products are prohibited to be smoked inside under the Clean Indoor Air Act?

This law prohibits the act of smoking in most public places. "Smoking" is defined as the burning of a lighted cigarette, cigar, pipe, or any other matter or substance containing, wholly or in part, tobacco, cannabis, or hemp. "Vaping" is defined as the use of an electronic smoking device or any device through which the user inhales aerosol containing tobacco, cannabis, or hemp.

Therefore, it applies to cigarettes, cigars, pipes, hookah, e-cigarettes, and vaping or burning of cannabis or hemp. It may not apply to heat-not-burn tobacco products.

What locations are smoke-free under the Clean Indoor Air Act?

A person may not smoke in: (1) an indoor area that is open to the public, including bars and restaurants; (2) a government-owned or operated mass transportation vehicle such as a bus, van, train, taxi, or limousine; or (3) an indoor place of employment. Indoor areas open to the public include portions of indoor areas accessible to the public by either invitation or permission. "Place of employment" is defined in §5-101 of the Labor and Employment Article as a "place in or about which an employee is allowed to work."

Exemptions to the Clean Indoor Air Act

The Clean Indoor Air Act does not apply to:

- Private homes or residences, including residences used as a business or place of employment (unless being used by a person who is licensed to provide child care);
- Private vehicles unless a childcare or healthcare provider is using the vehicle to transport the child;
- Hotel or motel rooms as long as the total percent of hotel or motel rooms being so used does not exceed 25%;
- Retail tobacco businesses in which the primary activity is the retail sale of tobacco products and accessories and the sale of other products is incidental;
- Any facility of a manufacturer, importer, wholesaler, or distributor of tobacco products or of any tobacco leaf dealer or processor in which employees of the manufacturer, importer, wholesaler, distributor, or processor work or congregate; or
- A research or educational laboratory for the purpose of conducting scientific research into the health effects of tobacco smoke.

How does the Clean Indoor Air Act apply to multiunit dwellings?

The Clean Indoor Air Act prohibits smoking in common areas, hallways, and stairwells because these are indoor places of employment. It does not apply to individual units because these are private homes and residences. However, landlords and management companies may decide to include smoke-free provisions in their leases which prohibit smoking in private units. Homeowners Associations may also

choose to implement bylaw amendments prohibiting smoking on all or some of their properties, including individual units so long as they follow the required process and procedure outlined in their bylaws as well as the Maryland Condominium Act. For more information on smoke-free housing in Maryland, please visit <u>https://mdsmokefreeapartments.org/</u>.

What is the "retail tobacco business" exception?

The "retail tobacco business" exception permits smoking on the premises of retail establishments where the "primary activity" is the retail sale of tobacco products and the sale of other products is "incidental." There currently are not specific regulations to further define the meaning of "primary activity" or "incidental" sales. If there are questions as to whether a particular location is a retail tobacco business and subject to the retail tobacco business exception, please contact MDH at 1-866-703-3266 or your <u>local health department</u>.

What should I do if I see someone smoking in violation of the Clean Indoor Air Act?

Anyone who sees a violation of the law may file a complaint with the local health department in which the violation took place or call the Clean Indoor Air Act hotline at 1-866-703-3266 to leave an anonymous complaint.

Penalties

A business who violates a provision of the Act faces penalties as follows:

- For a first violation, the Secretary or Secretary's designee will issue a written reprimand;
- For a second violation, a civil penalty of \$100; and
- For a subsequent violation, a civil penalty not less than \$250.

Local Clean Indoor Air Laws

In addition to the state Clean Indoor Air Act, several counties and Baltimore City have also enacted similar laws:

- *Baltimore City:* Smoking is prohibited in enclosed areas open to the public and in enclosed areas which are places of employment. "Smoking" includes the use of traditional tobacco products or ESDs. See Health Code, §§12-105 12-107.
- *Baltimore County*: Smoking is prohibited in public places and at public meetings. Smoking does not include the use of ESDs. See §§13-8-101 13-8-109.
- *Cecil County:* Tobacco use, which includes ESDs, is prohibited in any County Parks and Recreation owned or leased property. See §§261-5 261-6.
- *Charles County:* Smoking is prohibited in all enclosed public places. "Smoking" does not include the use of ESDs. See Article 2, §§127-10.
- *Frederick County:* Smoking tobacco products is prohibited in public buildings owned or controlled by the county. See §§1-11-3 and 1-11-14.

- *Harford County:* Smoking is prohibited in county buildings. "Smoking" does not include ESDs. See §§149-8 149-15.
- *Howard County:* Smoking, including the use of an ESD, is prohibited within a distance of 15 feet from public places and enclosed public places of employment. See §§12-601 12-608.
- Montgomery County: Smoking and the use of ESDs is prohibited in any common area in a multiple-family residential dwelling. A law passed in 2019 prohibits smoking in outdoor serving areas, not including golf courses or eating and drinking establishments that have designated a smoking/vaping space in an outside seating area that is a rooftop or balcony. See §24-9 for additional information.
- *Prince George's County:* Smoking, which does not include the use of ESDs, is prohibited in eating and drinking establishments. See §§19-130 19-134.
- *Talbot County:* Smoking is prohibited in all enclosed public places and workplaces. "Smoking" includes the burning of tobacco products, but not the use of ESDs. See §§159-4 159-11.

This Primer was developed by the Legal Resource Center for Public Health Policy in consultation with the Maryland Department of Health and was last updated in June 2025.